

## Message Text

CONFIDENTIAL

PAGE 01 BONN 11746 01 OF 02 271122Z POSS DUPE  
ACTION EUR-12

INFO OCT-01 NEA-11 ISO-00 CIAE-00 DODE-00 PM-05 H-01  
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15  
ICA-11 AID-05 CEA-01 COME-00 EB-08 FRB-03 STR-07  
TRSE-00 LAB-04 SIL-01 OMB-01 AGRE-00 SSM-03  
ACDA-12 XMB-02 /124 W  
-----052154 271316Z /43

R 271108Z JUN 78  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 9712  
INFO AMEMBASSY AMMAN  
AMEMBASSY BRUSSELS  
AMEMBASSY CAIRO  
AMEMBASSY COPENHAGEN  
AMEMBASSY JIDDA  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY TEL AVIV  
USMISSION USNATO

C O N F I D E N T I A L SECTION 01 OF 02 BONN 11746

USEEC ALSO FOR EMBASSY

E.O. 11652: GDS  
TAGS: PEPR, IS, GW, US  
SUBJECT: GENSCHER'S VISIT TO ISRAEL - JUNE 28-30

REFERENCE: TEL AVIV 7978

BEGIN SUMMARY: GENSCHER'S VISIT WILL FOCUS ON THE  
MIDDLE EAST SITUATION AND ISRAEL'S RELATIONSHIP WITH  
THE EC; SOME FOREIGN OFFICE OFFICIALS EXPECT IT TO BE  
DIFFICULT. GENSCHER WILL REITERATE FRG DISPLEASURE  
WITH BEGIN'S RESPONSE TO THE US QUESTIONS AND BONN'S  
VIEW THAT MORE FLEXIBILITY IS REQUIRED IN RESPONSE TO  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 11746 01 OF 02 271122Z POSS DUPE

SADAT'S INITIATIVE. THE ISRAELIS WILL EXPRESS CRITICISM  
OF SCHMIDT'S REMARKS TO SAUDI CROWN PRINCE FAHD IN WHICH  
HE, ALBEIT VAGUELY, ALLEGEDLY SUPPORTED AN INDEPENDENT  
PALESTINIAN HOMELAND. THEY WILL ALSO CRITICIZE CON-  
TINUING EXPORTS OF THE FRANCO-GERMAN CO-PRODUCED HOT  
AND MILAN MISSILES TO SYRIA. A FOREIGN OFFICE SOURCE  
HAS HINTED THAT GENSCHER MAY GIVE THE ISRAELIS SOMETHING

POSITIVE ON THEIR INTEREST IN EUROPEAN-PRODUCED ARMS, POSSIBLY AIRCRAFT PARTS. THE ISRAELIS WILL ALSO PRESS -- UNSUCCESSFULLY -- FOR CLOSER CONSULTATIONS WITH THE EC. THEY MAY HAVE MORE SUCCESS REGARDING THEIR DESIRE TO INCREASE TARIFF PREFERENCES ON CITRUS FRUIT. END SUMMARY.

1. FOREIGN MINISTER GENSCHER WILL MEET WITH BEGIN, DAYAN, NAVON, WEIZMANN, AND EHRLICH DURING HIS JUNE 28 TO 30 VISIT TO ISRAEL. GENSCHER'S DISCUSSIONS ARE EXPECTED TO DEAL WITH ISRAEL'S RELATIONSHIP TO THE EC AS WELL AS THE MIDDLE EAST SITUATION.

2. FOREIGN OFFICE AND ISRAELI EMBASSY SOURCES TELL US DAYAN WILL AGAIN PRESS THE GERMANS ON ISRAELI DESIRE FOR AN "EARLY WARNING SYSTEM" REGARDING THE EC DECISION MAKING PROCESS. WHILE DAYAN HAS RAISED THIS ISSUE WITH THE GERMANS BEFORE, THE ISRAELIS FEEL IT PARTICULARLY PRESSING NOW IN VIEW OF BONN'S ASSUMPTION OF THE EC PRESIDENCY ON JULY 1. THE GERMANS TELL US THAT THE NINE CANNOT GIVE ISRAEL WHAT IN EFFECT WOULD AMOUNT TO A SPECIAL STATUS. THEY WILL NOT GO BEYOND ASSURING THE ISRAELIS THAT THEY WILL BE PROMPTLY INFORMED OF DECISIONS WHICH AFFECT THEIR INTERESTS.

3. THE ISRAELI EMBASSY ADVISES THAT DAYAN WILL ALSO CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 11746 01 OF 02 271122Z POSS DUPE

EXPRESS ISRAELI CONCERN OVER THE EFFECT THAT ENLARGEMENT WILL HAVE ON THE NINE'S POSITIONS ON MIDDLE EAST ISSUES. THE ISRAELIS ARE CONCERNED THAT THE ACCESSION OF SPAIN, WHICH DOES NOT HAVE DIPLOMATIC RELATIONS WITH ISRAELS AND GREECE, WHICH IS SEEN AS PRO-ARAB, WILL FURTHER TILT FUTURE POSITIONS OF THE NINE. ISRAELI OFFICIALS HERE DO NOT EXPECT ANY RESOLUTION OF THE PROBLEM BUT THEY DO WANT TO REGISTER THEIR CONCERNS AT A HIGH LEVEL.

4. ON THE ECONOMIC SIDE, THE ISRAELIS WILL REQUEST AN INCREASE IN TARIFF PREFERENCES FOR THEIR CITRUS FRUIT EXPORTS TO THE FRG. GENSCHER WILL SUPPORT THEIR REQUEST AND AGREE TO RAISE IT DURING THE GERMAN PRESIDENCY. OFFICIALS HERE, HOWEVER, ARE DOUBTFUL THAT ITALY AND FRANCE WILL AGREE TO AN INCREASE. THE ISRAELIS ARE ALSO EXPECTED TO REITERATE THEIR DESIRE FOR FULL ASSOCIATION STATUS WITH THE COMMUNITY. THE GERMANS WILL RESPOND THAT THE PRESENT ARRANGEMENT IS SATISFACTORY. THE FOREIGN OFFICE BELIEVES THE EC CANNOT MEET ISRAELI REQUESTS WITHOUT AGREEING TO A SIMILAR ARRANGEMENT WITH THE ARAB STATES.

5. GENSCHER WILL TELL THE ISRAELIS THAT HE FEARS THEIR RESPONSE TO THE US QUESTIONS WILL INHIBIT MOVEMENT TOWARD A SETTLEMENT. IN THIS CONTEXT HE WILL URGE GREATER FLEXIBILITY IN RESPONSE TO SADAT'S INITIATIVE AND WILL POINT OUT THAT ISRAELI SECURITY, WHICH THE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 11746 02 OF 02 271124Z POSS DUPE  
ACTION EUR-12

INFO OCT-01 NEA-11 ISO-00 CIAE-00 DODE-00 PM-05 H-01  
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15  
ICA-11 AID-05 CEA-01 COME-00 EB-08 FRB-03 STR-07  
TRSE-00 LAB-04 SIL-01 OMB-01 AGRE-00 SSM-03  
ACDA-12 XMB-02 /124 W  
-----052159 271316Z /43

R 271108Z JUN 78  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 9713  
INFO AMEMBASSY AMMAN  
AMEMBASSY BRUSSELS  
AMEMBASSY CAIRO  
AMEMBASSY COPENHAGEN  
AMEMBASSY JIDDA  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY TEL AVIV  
USMISSION USNATO

C O N F I D E N T I A L SECTION 02 OF 02 BONN 11746

GERMANS FIRMLY SUPPORT, CANNOT BE GUARANTEED BY  
TERRITORIAL ACQUISITION ALONE.

6. THE ISRAELIS HAVE THEIR OWN AXE TO GRIND. THEY WERE IRRITATED BY REMARKS MADE BY SCHMIDT AT FAHD'S DEPARTURE ON JUNE 23 IN WHICH HE ALLEGEDLY SUPPORTED THE CONCEPT OF A PALESTINIAN HOMELAND (SEPTTEL). THE ISRAELI EMBASSY HAS ALSO EXPRESSED TO US CRITICISM OF THE OVERALL TONE OF SCHMIDT'S APPROACH TO FAHD, ALLEGING THAT THE CHANCELLOR WAS PATRONIZING.

7. CONTINUING ISRAELI CONCERN OVER THE DELIVERY OF THE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 11746 02 OF 02 271124Z POSS DUPE

FRENCH-GERMAN CO-PRODUCED HOT AND MILAN MISSILES TO SYRIA IS EXPECTED TO FIGURE PROMINENTLY IN THE DISCUSSIONS. THE ISRAELIS HAVE KEPT UP A DRUM FIRE OF CRITICISM ON THE SHIPMENTS, WHICH THE GERMANS MAINTAIN THEY ARE POWERLESS TO PREVENT BECAUSE THE 1972 CO-PRODUCTION AGREEMENT BETWEEN PARIS AND BONN STIPULATES THAT EACH SIDE IS SOVEREIGN REGARDING EXPORTS TO THIRD COUNTRIES. FOREIGN OFFICE OFFICIALS TELL US THAT GERMAN POLICY CONTINUES TO OPPOSE ARMS EXPORTS TO AREAS OF TENSION BUT THESE SAME OFFICIALS ARE UNABLE TO SAY WHETHER THIS CONCERN HAS BEEN EXPRESSED DIRECTLY TO FRANCE. PRIVATELY, A WORKING LEVEL OFFICIAL HAS TOLD US THAT HE AND HIS COLLEAGUES HAVE RECOMMENDED THAT ISRAELI CONCERNS BE RAISED WITH SENIOR FRENCH OFFICIALS BUT HIGHER LEVELS IN THE FOREIGN OFFICE HAVE CAST A VETO. A CLOSE ADVISER TO GENSCHER HAS TOLD US THAT THE FOREIGN MINISTER EXPECTS TO COME UNDER FIRE ON THIS ISSUE AND THAT IT SHOULD MAKE FOR A "DIFFICULT" VISIT. GENSCHER WILL STRESS THE HIGH IMPORTANCE OF FRENCH DEFENSE COOPERATION WITH GERMANY AND NATO AND WILL STRESS THAT BONN IS UNWILLING TO ENDANGER ITS CONTINUATION.

8. A FOREIGN OFFICE OFFICIAL HAS HINTED TO US THAT THE GERMANS MAY SEEK TO MITIGATE ISRAELI CONCERNS ABOUT THE MISSILES BY MEETING TEL AVIV'S INTERESTS IN A "EUROPEAN PRODUCED WEAPON." THIS OFFICIAL INDICATED THAT, WHILE THE GERMANS WOULD NOT ACT BILATERALLY, THEY MIGHT BE HELPFUL IN ARRANGING FOR THE SALE OF SUCH A WEAPON. HE IMPLIED THAT THIS COULD INVOLVE AIRCRAFT SPARE PARTS, FOR EXAMPLE, ENGINES.

9. WE UNDERSTAND THAT IN A CONVERSATION ON JUNE 21,  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 11746 02 OF 02 271124Z POSS DUPE

DAYAN TOLD GERMAN AMBASSADOR SCHUTZ THAT HE WAS CONCERNED ABOUT BEGIN'S HEALTH. DAYAN SAID THAT HE UNFORTUNATELY HAD LITTLE INFORMATION ON THE MATTER, INDICATING THAT HE HAD LITTLE PRIVATE CONTACT WITH BEGIN.

10. COMMENT. AS WE HAVE NOTED ON OTHER OCCASIONS,  
GERMAN-ISRAELI RELATIONS ARE GENERALLY MORE POSITIVE

THAN THEY APPEAR TO BE ON THE SURFACE. WHILE HE SEEKS  
TO INTENSIFY GERMANY'S RELATIONS WITH THE ARAB COUNTRIES,  
GENSCHER ALSO RECOGNIZES THE FRG'S MORAL COMMITMENT TO  
ISRAEL AND HE WILL WORK TO REDUCE CONTRETEMPS BETWEEN  
BONN AND THE JEWISH STATE. THUS, DESPITE THE FULL PLATE  
OF CONTENTIOUS ISSUES, GENSCHER WILL STRIVE FOR A  
HARMONIOUS VISIT.  
STOESSEL

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MINISTERIAL VISITS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 jun 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978BONN11746  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780266-0096  
**Format:** TEL  
**From:** BONN  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780618/aaaaaova.tel  
**Line Count:** 232  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 732e667f-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 TEL AVIV 7978  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 07 jun 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2199742  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** GENSCHER'S VISIT TO ISRAEL - JUNE 28-30  
**TAGS:** PEPR, IS, GE, US, (GENSCHER, HANS-DIETRICH)  
**To:** STATE USEEC  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/732e667f-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014